## United States Court of Appeals for the Second Circuit



# APPELLANT'S BRIEF & APPENDIX

## 76-6132

UNITED STATES COURT OF APPEALS FOR THE SECOND CIRCUIT

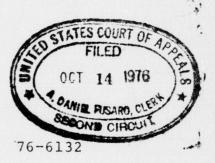
JUAN TOMAS DIAZ-CHANG,

Plaintiff,

-against-

MAURICE F. KILEY, District Director, Immigration and Naturalization Service,

Defendant.



BP

APPELLANT'S BRIEF + Appendix

LASSIN, MARACINA & ATLAS, ESQS.
Attorneys for Plaintiff
30 Vesey Street
New York, New York 10007

LINDA ATLAS, ESQ. Of Counsel

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UNITED STATES COURT OF APPEALS
FOR THE SECOND CIRCUIT

JUAN TOMAS DIAZ-CHANG,

Plaintiff-Appellant,: Docket No. 76-6132

-against
MARUICE F. KILEY, District Director, U.S.: Immigration and Naturalization Service,

Defendant-Appellee.

#### APPELLANT'S BRIEF AND APPENDIX

#### STATEMENT OF THE CASE

Pursuant to 28 U.S.C. Section 2201 and 5 U.S.C. Section 702 the Plaintiff-Appellant Juan Tomas Diaz-Chang (hereinafter referred to as Diaz) filed an action for declaratory judgment and motion for preliminary injunction to review the denial by Defendant-Appellee District Director of his application for a stay of deportation pending a motion to reopen his deportation proceedings made before a Special Inquiry Officer of the Immigration and Naturalization Service to enjoin the Defendant-Appellee from deporting him pending the hearing on the preliminary injunction. A hearing was held on the motion on August 19, 1976 in the United States District Court, Southern District of New York before Judge Ward. The Judge issued an order denying the motion

for preliminary injunction and dismissing the action for declaratory judgment. Plaintiff-Appellant Diaz appealed the Judge's order pursuant to 28 U.S.C. Section 1292(a).

#### STATEMENT OF THE FACTS

Plaintiff-Appellant Diaz is a native and citizen of Ecuador. He was admitted into the United States as a non-immigrant visitor for pleasure on April 1, 1971. He was authorized to remain in this country until October 16, 1971 and thereafter overstayed his leave. On February 8, 1976 Mr. Diaz was arrested and taken into custody by agents of the Immigration and Naturalization Service as a result of a search conducted on the premises where he was employed. A number of other employees were arrested and taken into custody during that same search including five legal residents of the United States. Plaintiff-Appellant Diaz was questioned by agents of the Immigration and Naturalization Service at 20 West Broadway, New York, New York, without the presence of counsel. During that questioning he made incriminatory statements On February 9, 1976 while in custody at the Federal Detention Facility at Brooklyn, New York, Plaintiff-Appellant Diaz was served with an order to show cause why he should not be deported from the United States pursuant to Section 241(a)(2) of the Immigration and Nationality Act, 8 U.S.C. Section 1251(a)(2) as a non-immigrant who had remained in the United States longer than authorized.

On February 10, 1976 Plaintiff-Appellant Diaz appeared at a deportation hearing held at the Federal Detention Center in Brooklyn, New York. He was represented by counsel with whom he had a chance to consult only briefly, however, prior to the hearing. Plaintiff-Appellant was found deportable and ordered to leave the United States on or before March 26, 1976. On March 23, 1976 Plaintiff-Appellant Diaz, by his counsel, made an application to the District Direction to extend his voluntary departure date in order for him to make a motion to reopen his deportation proceedings. As a result of investigation, Plaintiff-Appellant had cause to believe that the search which resulted in his arrest was legally deficient under the standards of the Fourth Amendment of the United States Constitution. Plaintiff-Appellant's application was denied by the District Direction and on March 26, 1976 Plaintiff-Appellant Diaz submitted a motion to reopen his deportation proceedings and simultaneously a request to the District Director to stay his deportation pursuant to the determination of his motion. The application for a stay of his deportation was denied by the District Director.

On July 15, 1976 Plaintiff-Appellant Diaz caused to be issued an order to show cause why his deportation should not be stayed pending a hearing upon his motion for a preliminary injunction and action for a declaratory judgment that the District Director acted in abuse of his discretion in denying Plaintiff-Appellant's motion to stay his deportation.

On August 19, 1976 a hearing was had in the United States District Court, Southern District, before Judge Ward on Plaintiff-Appellant's motion for preliminary injunction and an action for declaratory judgment. The Judge issued an order denying the motion and dismissing the action. Plaintiff-Appellant thereafter filed an appeal from the Judge's order in the United States Court of Appeals for the Second Circuit. STATEMENT OF THE ISSUES PRESENTED WHETHER THE DISTRICT COURT JUDGE ERRED IN HIS FINDING THAT PLAINTIFF-APPELLANT HAD NO STANDING TO CHALLENGE THE SEARCH IN WHICH HE WAS ARRESTED. WHETHER THERE WAS A WALVER OF PLAINTIFF-APPELLANT'S RIGHT TO A HEARING AS PRO-VIDED BY 8 C.F.R. 242.22. WHETHER PLAINTIFF-APPELLANT WAIVED HIS RIGHT TO RAISE THE ISSUE OF THE SEARCH IN WHICH HE WAS ARRESTED. WHETHER DEFENDANT-APPELLEE IN ARRESTING PLAINTIFF-APPELLANT AS A RESULT OF A SEARCH BASED ON A WARRANT ISSUED WITHOUT PROBABLE CAUSE VIOLATED PLAINTIFT-APPELLANT'S CONSTITUTIONAL RIGHTS UNDER THE FOURTH AMENDMENT TO THE U.S. CONSTI-TUTION. ARGUMENTS (1) Standing In his order denying Plaintiff-Appellant's motion for preliminary injunction and dismissing the action for declaratory

judgment the District Court Judge held that Plaintiff-Appellant had no standing to challenge the validity of the search in which he was arrested on February 8, 1976. The District Court Judge held that only the employer whose premises were searched would have such standing. Plaintiff-Appellant contends that under the facts in his case he falls within the ambit of persons who may challenge a search such as the one which resulted in his arrest. Under Jones v. United States, 362 U.S. 257 (1960), the United States Supreme Court held that anyone legitimately on the premises where a search occurs may challenge its legality when its fruits are proposed to be used against him. The cases before Jones required a more stringent proprietary interest in the premises searched in order to challenge the search, U.S. v. Conscente, 63 F. 2d 811 (Second Circuit 1933), Connolly v. Medalie 58 F.2d 629 (Second Circuit 1932). Jones did away with such proprietary requirements and permitted anyone on the premises with the permission of the owner, and this would include employees, standing to challenge a search in which they were arrested.

The recent case of <u>U.S. v. Karathanos</u> decided by this

Court on February 2, 1976 upheld the District Court finding that

the search in question in an immigration matter did not meet the

requirements of the Fourth Amendment. In that case the

Court held that the standards must be upheld in testing the

warrant on which the search was based regardless of the fact that

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the subject of the search were aliens. It is submitted that' the fact that the Plaintiff-Appellant is an alien should in no way cause a dilution of the standards set in cases such as <a href="Jones">Jones</a>. Plaintiff-Appellant was on the premises searched with the permission of the owner, his employer. Plaintiff-Appellant was arrested as a result of that search and statements which he made which resulted in subsequent deportation hearings were obtained as a direct result of the search challenged.

#### (2) Waiver

The United States Supreme Court in the case of <u>Johnson</u> v. <u>Zerbst</u>, 304 U.S. 458 (1938) has held that it would indulge every reasonable presumption against the waiver of fundamental Constitutional rights and set down the further requirement that a waiver would not be made out unless there could be shown an intentional relinquishment or abandonment of <u>A. Knownight</u> or privilege and that consent could not be inferred from submission to authority. Under standards set out in <u>Johnson</u> v. <u>Zerbst</u> Plaintiff-Appellant submits that he did not waive his right to a hearing as specified in a C.F.R. 242.22, that is a hearing within no less than ten days from the time respondent is served with the order to show cause. It was correctly pointed out by the Defendant-Appellee that Plaintiff-Appellant signed the release on the back of the order to show cause form with which he was served which release permitted an expedited hearing. However, consider-

ing the circumstances in which that took place Plaintiff-Appellant contends that there was no knowing waiver of the substitute right to have adequate time to prepare for such hearing.

Plaintiff-Appellant was not represented by counsel when he was served with the order to show cause on February 9, 1976. Further, he was served with the order to show cause while in the custody of the Defendant-Appellee at the Federal Detention Facility in Brooklyn, New York. In an environment of fear and confusion Plaintiff-Appellant may well have felt that he had no choice but to sign papers that were put before him. Plaintiff-Appellant had a deportation hearing on February 10, 1976. He was represented by counsel at that hearing, however, he had at best only a brief time to consult with that counsel. In an affidavit accompanying the action for declaratory judgment, Plaintiff-Appellant stated that he was not aware that he could challenge the search in which he was arrested and further stated that had he been aware of this he would have raised that issue at the deportation hearing and requested that the deportation hearing be reopened in order that he might raise that issue. The search in which Plaintiff-Appellant was arrested resulted in the arrest of another respondent, Eric Barnett. Mr. Barnett was accorded the opportunity and did challenge the search. The case is currently pending before the Board of Immigration Appeals. Plaintiff-Appellant's motion to reopen his deportation proceeding is also currently pending before the Board of Immigration Appeals.

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(3) Validity of Search

Plaintiff-Appellant Diaz was illegally arrested pursuant to an illegal search because the search warrant which lead to his arrest was invalid in that the affidavit in support of its issues did not provide probable cause to believe that a federal crime had been or was being committed in the premises to be served. The search of Lundy's Restaurant, the premises upon which Plaintiff-Appellant was arrested was authorized by a warrant issued pursuant to Rule 41 of the Federal Rules of Criminal Procedure. The Rule 41 authorizes the issuance of the search warrant only to discover evidence of, or the means for, a federal crime.

"Statues authorizing search warrants must be strictly construed."

(Perry v. United States, 14
F.2d 88 [9th Circuit 1926])

However, the affidavit and warrant neither alleged nor established probable cause to believe that federal crimes were being committed at the premises searched. Rule 41(b) provides that:

"A warrant may be issued under this rule to search for and seize any (1) property that constitutes evidence of a condition of a criminal offense; (2) contraband, the fruits of crime, for things otherwise criminally possessed; or (3) property designed or intended the use for which is or has been used as a means of committing a criminal offense."

Thus Rule 41, on its face, is directed to <u>criminal</u> offenses and authorizes the issue of search war: .nts only upon the

probable cause that a federal crime is being or has been committed. Statutes authorizing search warrants must be strictly construed. In re 32 East 67th Street, 96 F.2d 153 (Second Circuit 1938). In this case the affidavit did not allege that a crime, or evidence thereof was being or had been committed upon the premises to be searched. The affidavit claimed only that: "A number of aliens who are not lawfully entitled to reside within the United States and who are subject to interrogation and arrest pursuant to Title 8, United States Code, Section 1357(a)(1) and Section 1357(a)(2) are employed at and present within the premises known and operated as Lundy's Restaurant." This allegation is not sufficient to make out the commission of a federal crime. The mere assertion that certain aliens may be here illegally does not permit the drawing of inference that a crime has been committed. This point was recognized by the United States Court of Appeals for the Second Circuit in U.S. v. Karathanos, 75-1322 decided February 2, 1976, slip opinion p. 1713 In that case a search was conducted pursuant to a warrant based upon an affidavit which stated that the premises to be searched contained aliens who had violated 8 U.S.C., Section 1325, which makes it a crime to enter the United States in certain ways. The affidavit contained statements to the effect that "illegal aliens" were present upon the premises to be searched. The Court observed that:

"In the absence of any facts or circumstances regarding the matter of alien entry, the mere assertion that aliens are illegal would not be sufficient to support an inference of violation of Section 1325. Since the alien may well have become deportable because of conduct prior to or after entry..."

With regard to the named employees, the affiant's informant is alleged to have stated:

"He knew them to be illegally within the United States because of conversations that he had with each of them, during which conversation he learned that they were illegal aliens."

But that was insufficient and an impermissible basis upon which to assume that the named employees were the illegal aliens. As the Court of Appeals for the Second Circuit recognized in <u>U.S.</u> v. <u>Karathanos</u> only an allegation that the employees directly admitted that they were illegal aliens would suffice to establish the reliability of the informant's conclusion. An affidavit in support of the warrant in this case established no probable cause to believe a federal crime had been or was being committed. Therefore, since the warrant was issued without probable cause the search of the premises resulting in the arrest of Plaintiff-Appellant and thus the arrest itself was violative of the Fourth Amendment of the United States Constitution and the fruits of that search included statements made by Plaintiff-Appellant while in custody of the Defendant-Appellee must be excluded. As the

Second Circuit has recently reaffirmed: "The exclusionary rule is a remedy to be applied whenever the search in question does not apply to Fourth Amendment standards regardless of the presence or absence of a warrant..." (U.S. v. Karathanos, supra, Slip opinion p. 1724) Should the exclusionary rule apply to deportation proceedings? Evidence which is derived from illegal search or seizure is inadmissible in State and Federal prosecutions; Weeks v. U.S., 232 U.S. 383 (1913); Mapp v. Ohio, 367 U.S. 643 (1961); Wong Sun v. U.S., 371 U.S. 471 (1963); Brown v. Illinois, 45 L.Ed.2d 416 (1975). Plaintiff-Appellant has not discovered any case which has specifically held that the exclusionary rule applies to deportation proceedings, however, the Supreme Court has stated that; it may be assuemd that evidence obtained by the (government) through an illegal search and seizure cannot be made the basis of findings in deportation proceedings; U.S. ex. rel. Bilokumsky v. Tod, 263 U.S. 149, 155 (1923), and speaking of stop and issue in that case, the Court in Illinois Migrant Council v. Pilliod, supra, observed where there is a criminal case in a deportation proceeding any evidence derived from unlawful stops would be ordered suppressed. 398 F. Supp. 897-898. The case of Avila-Gallegos v. I.N.S., 525 F.2d 666 (2d Cir., 1975), for example, is not to the contrary that the mere fact that an individual's arrest was "technically defective" does not necessarily render his (or her) "deportation proceedings" null and void. At 667. - 11 -

At most, the Court in Avila-Gallegos restated the Ker-Frisbie rule: that a Court's jurisdiction over a defendant is not rendered null and void by the fact that defendant was brought within the Court's jurisdiction by an illegal arrest. See Ker v. People of the State of Illinois, 119 U.S. 436; and Frisbie v. Collins, 342 U.S. 519, or as the Supreme Court stated in Bilokumsky v. Tod, supra, 263 U.S. 149: "Irregularities on the part of the government officials, prior to, or in connection with, the arrest would not necessarily invalidate later proceedings in all respects conformable to law." (LaFranca v. I.N.S., 413 F.2d 686 [2d Cir. 1969]) This means that a deportation proceeding in itself is not necessarily rendered invalid because respondent was illegally arrested, however, it does not mean that evidence which is the proof of an illegal arrest is admissible at such proceedings. The exclusionary rule must logically apply to deportation proceedings because the primary purpose of the rule is to deter unlawful conduct by government officers. See Brown v. Illinois, supra, 424-425. "The rule is designed to prevent, not to repair. Its purpose is to deter -- to compel respect for the constitutional quarantee the only effective available way -- by removing the incentive to disregard it." (Id. at 425, Elkins v. United States, 364 U.S. 206, 217 [1960]) The importance of deterring the violation of the Fourth Amendment applies no less to the Immigration and Naturalization Service - 12 -

agents than to other federal officials and is the most important deterrent to the kind of drag-net searches and interrogations and arrests in the hopes of discovering some illegal aliens that have been chronicled in our newspapers this year. Plaintiff-Appellant submits that his arrest and subsequent statements leading to his order of deportation are the fruits of an illegal search and thus should be suppressed. CONCLUSION The District Court Judge's order denying Plaintiff-Appellant's motion for a preliminary injunction and dismissing Plaintiff-Appellant's action for a declaratory judgment should be reversed. Respectfully submitted, LINDA ATLAS, ESQ. Attorney for Plaintiff-Appellant - 13 -

JOINT APPENDIX

- 1. Docket Entries
- 2. Order to Show Cause
- 3. Action for a Declaratory Judgment
- 4. Defendant's Memorandum of Law
- 5. Defendant's Affidavit in Opposition
- 6. Judgment

DOCKET FILING DATE DEMAND JUDGE JURY DOCKET OTHER NUMBER DEM. YR NUMBER TOFFICE YR. NUMBER MO. DAY YEAR 75 3125 460 07-14-76 ರ್ರಿಟಿಗಳಿಸಲಾಗು ಪ್ರಾಡಿಯಾಗುತ್ತಿ DEFENDANTS LECT, T. PLAINTIFFS W.S. MIND WEST AND MINDIANNER LIAD-THAMB, JUM TOKES -----WJI CAUSE y depostationlinds Atlas Bsq. ATTORNEYS 16 Jourt St., Blelyn, NY 11241 175-7831 STATES COURT OF APA SEP141976 ECOND CIRCL BEST COPY AVAILABLE FILING FLES PAID STATISTICAL CARDS

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3-17-76 3-17-76		Id Govt's affdvt in opposition to pltff's OSC Id Govt's Memo in opposition to pltff OSC to enj.
8-19-76		Fld Pltff's Memo insupport of its motion for Declaratory Judg.
8-19-76		Fld Memo End on bk of motion fld 7-15-76-Motion for a prel inj denied., the stay heretofore granted is vacated and the action is dismissed in accordance with the oral dec. rendered in open court on this date. It is so OrderedWard, J mn
8-20-76		Fld Pltff's Notice of Appeal to USCA from order of 8-19-76-copy mm on 8-23-76 to: US Atty Off NYC

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SOUTHERN DISTRICT OF NEW YORK
JUAN TOMAS DIAZ-CHANG,

70 CIV. 3125 RTW

Plaintiff,

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ORDER TO SHOW CAUSE

- against -

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MAURICE F. KILEY, District Director,
U.S. IMMIGRATION AND NATURALIZATION
SERVICE,
Defendant

Upon reading and filing the annexed application of LINDA ATLAS, ESQ., the attorney for the above named plaintiff, dated the 14th day of July 1976, the copy of the action which is on file with this Court and upon all proceedings heretofore had and good cause being shown, it is hereby

ORDERED, that the defendant show cause at the United States
Courthouse, Foley Square, New York, New York in Room SOG on

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or as soon thereafter as

counsel may be heard why the application should not be granted enjoining

the defendant from deporting the plaintiff, JUAN TOMAS DIAZ-CHANG

from the United States and pending the hearing and the determination of

this application, it is further

ORDERED, that the defendant be, and hereby is temporarily stayed from deporting the said JUAN TOMAS DIAZ-CHANG, from the United States pending the hearing and determination of this motion, and it is further

ORDERED, that personal service of a copy of this order upon the United States Attorney for the Southern District of New York, or his representative on or before 5:00 P.M., on July 5, 1976, be good and sufficient service upon the defendant.

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P. C.

UNITE STATES DISTRICT COURT
FOR THE SOUTHERN DISTRICT OF NEW YORK

JUAN TOMAS DIAZ-CHANG

Plaintiff,

- against - ATTORNEY'S
AFFIDAVIT

MAURICE F. KILEY, District Director,
In migration and Naturalization Service,

Defendant

STATE OF NEW YORK )

COUNTY OF KINGS )

LINDA ATLAS, being an Attorney duly admitted to practice law

LINDA ATLAS, being an Attorney duly admitted to practice law in the State of New York, swears that the following statements are true under the penalties of perjury:

That your affiant represents the above captioned plaintiff with respect to the within action and is familiar with the facts pertaining thereto, as related to your affiant by the plaintiff.

That the plaintiff has made a Motion to Reopen Deportation

Proceeding, dated April 20, 1976, which is now pending before the

Immigration and Naturalization Service, at 20 West Broadway. New York.

That the original hearing which resulted in the order of deportation against him took place one day after he was served with an order to snow cause, contrary to the provision of 8 C.F.R. 242.1 which specifies. The order will call upon the respondent to appear before a spinguiry officer for a hearing at a time and place stated in the order,

not less than seven days, after the service of such order." (Emphasis added). Plaintiff did not waive the right he had to more extended notice as provided for on the order to show cause. That the plaintiff was denied fundamental procedural due process which resulted in his inability to adequately consult with his lawyer and his inability to raise appropriate Fourth Amendment claims regarding the search in which he was arrested. That such claims were raised by another respondent arrested in the sam search, named Eric Barnett, who was not submitted to an immediate deportation hearing. These claims are being duly adjudicated at the administrative level. That counsel for plaintiff made a demand upon the District Director for copies of any statements made by plaintiff and a copy of the warrant issued to search the premises where plaintiff was arrested. That the District Director required additional forms to be filled out and returned. Such forms were duly returned. Counsel for plaint.ff has to date received no response from The District Director. That the plaintiff was unable to introduce the above facts at the original hearing which resulted in the order of deportation against him. Pursuant to 8 C.F.R. 1035 the motion to reopen should therefore be granted.

That in order for the Immigration and Naturalization Service to consider the plaintiff s pending motion, he would have to be present in station acting the United States. That this action-is being brought on by an order to show cause because the plaintiff is under an order of deportation to take effect July 15, 1976. 1010 That no previous application for the relief sought herein has been made to any court or any judge thereof. WHEREFORE your deponent prays that a stay of deportation be granted until such time as there is an adjudication of this matter, in its administrative stage LINDA ATLAS Sworn to before me this \_\_day of July, 1956 COL - 3 -

NOTICE TO RESPONDENT

#### ANY STATEMENT YOU MAKE MAY BE USED AGAINST YOU IN DEPORTATION PROCEEDINGS.

### THE COPY OF THIS ORDER SERVED UPON YOR IS EVIDENCE OF NOUR MEEN RECISERATION WHILE YOU ARE UNDER DEPORTATION PROCEEDINGS THE TAW REQUIRES HEAT IT BE CARRIED WITH YOU AT MILL TIMES.

If you so choose, you may be represented in this proceeding at no expense to the Government, by an attorney or other individual authorized and qualified to represent persons before the formigration and Katuralization Service. You should bring with you any affidavits or other documents which you dosite to have considered in connection with your case. If any document is in a foreign language, you should bring the original and certified translation thereof if you wish to have the testimony of any witnesses conferred, you should arrange to have such witnesses present at the bearing.

At your hearing you will be given the opportunity to adm't or dony any or all of the allegations in the O.2 -- Chicago and that you are deportable on the charges set orth therein. You will have an opportunity to present evidence on your own behalf, to the receipt of evidence and to cross examine any witnesses presented by the Government. Failure to attend the hearing at the time and place designated hereon may result in a determination being made by the Immigration Judge in your absence.

You will be advised by the Immigration Judge, before whem you appear, of any relief from deportation, including the privilege of departing voluntarily, for which you may appear eligible. You will be given a reasonable opportunity to make any such application to the Immigration Judge.

To expeate deter extended notice.	REQUEST FOR PROMPT HEARING miniation of my case, I request an immediate hearing, and waive do not request a redetermination by an Immigration J	
Yourantoy request t	he Immigration Judge to redetermine this decision.	
	Detained in the custody of cas Service.	Released on recognizance.
that pending a final departure from the tation under admin	hority of Part 242.2. Title 8, Code of Federal Regulations, the autidetermination of deportability in your case, and, in the event you a United States is effected, but not to exceed six months from the distrative processes, or from the date of the final order of the coat	date of the final order of depor-

Your Park EXPLOSING SPECIAL MENT OF RESIDER

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UNITED STATES OF AMERICA

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In the Mail of DIAZ-CHANG, Juan Toman

place a penalty sheet, he state and out to

EPON inquiry conducted by the Imputeration and Saturalization Service at a latticed that

- 1. You are not a citizen or national of the facted States.
- 2. You are a native of Ecuador \_\_\_\_

and a catazon of Ecuador

3. You emered the United States at 

Minai, Florida

4. At the time you were admitted as a nonimmigrant visitor for pleasure.

- 5. You have been authorized to remain in the United States wait 10/16/71
- 6. You remained in the United States thereafter without authority.

AND on the basis of the foregoing allegations, it is charged that you are tabled to dependation pursuant to the following provision(s) of law-

> Section 241(a)(2) of the Imagration and Nationality Act, in that, after udmission es a nonimmigrant under Sec. 101(a) (15) of raid not you have remained in the United States for a longer time than permitted.

WHERITORE, YOU ARE ORDERED to appear for hearing before an Immerate a Judge of the Immeration and Naturalization Service of the United States Department of Indice of 136 Flushing Avenue, Brooklyn, N.Y.

on February 10, 1976(S) at 1:00 p. in and show care why you should not be deported from the United States on the charge(s) set forth above

#### WARRANT FOR ARREST OF ALTEN

By virtue of the authority vested in me by the gameration Love, of the United States and the regulations issued pursuant thereto. I have commanded that you be taken into custody for processions thereafter in accordance with the applicable provisions of the manipartion loss quites infatious, and the sorder shall serve as a warrant to any Immeration Officer to take you into custosis / The conditions to your detention of release are set on the reverse hereof.

February 9, 1976

ASSISTANT DISTAICA PIR.J.C. FOR INVESTIGATIONS, HALL H 10

or dw and State)

UNITED STATES OF AMERICA: UNITED STATES DEPARTMENT OF ILST & F IMMIGRATION AND NATIONAL AND AND ASSESSMENT In the Marter of In Departation Proceedings Under Section 200 of the Immigration and Nationality Act DIAL CHARL, FROM TORES DECISION OF THE Restroyed at. the has a of the condent's warrassions. I have determined that he is appurtable on the charges of Crity to S. S. Maria of amon some and a six of comparison of the of a working e that the contract on the second of the contract of the contr a management of the second of the second of the second second second second second second second second second IT'S I'marit E. a WalkeD that if respondent fails to depart a lin and as required, the are e 11 and we hout further notice or proceedings and the following governthe rive respondent shall be deposted from the United States to on the Aurger's) contained in the Order to Son C: IT IS THE RIBLE CAUTION OF IT of the aforemental outing a types the American General that it is unto to examine examinent of a second of the Antenney General will in three machines for the Antenney General will in three machines for the first whether it is to be a second of the Antenney General will be second on the second of the second has been seen a consequence aljona Wasani <del>reside</del>s DEST COPY AVAILABLE

UNITED STATES DEPARTMENT OF TESTICE. N .... finmi, ration and Naturalization States DEBUR, TO SUPPLICATED NOTICE OF MARING, AND WARREN OF AFTEN by the weightain Proceedings under Section 242 of the Hanagrapen ord Nationality 321 Fire . . A21\_073\_845 UNITED STATES OF AMERICA: " iter, journey in the Matter of RABILLYT, Eric Aculess member. speet, en v. state, and 717 chat. . CPON include conducted by the Immigra ton and Naturalization Service at as alleged that the 1. You are not a edizen or appoint of the United States, \_ and restreated 2. You are a nauve of \_\_\_\_ Jenatea \_\_\_\_ 3. You entered the United States at \_\_\_\_\_ How York, T.Y. or about 9/27/69 .... 4. At the time you were admitted as a non-migrant visitor for prendure. 5. You have been authorized to remain in the United States until control 6. You remained in the United States thereafter without authority. AND on the basis of the foregoing allegations, it is charged that you are subject to deportation posuant to the following provision(s) of law: Eaction 241(n)(2) of the Innigration and Deticuality Act. in that, after admission on a monimmigrant under Sec. 101(a) (15) of enid not you have remained in the United Status for a longer time than permitted. CAU WHEREPORE, YOU ARE ORDERED to appear for hearing before an Immigration Judge of the Immigration and Naturalization Service of the United States Department of Justice at \_\_\_\_\_. -136-Riveting Avenue, Becolign, N.Y. on Toll ruct 10. 1976(5) at 1:00 D. m. and show cause way you should not be deported from the United States on the chargets) set forth above WARRANT FOR ARREST OF ALIEN By writing of the authority vested in me by the immigration have on the United States and the regulations issued pursuant thereto. I have commanded that you be taken into custody the proceedings increatier in accordance with the applicable provisions of the unmigration laws aplifregulations, and the order chall serve as a warrant to any immigration Officer to take you inpodustody. The conditions for your detention or release are set on the reverse hereof. TRUPARTIES THE IN. STEELERS OF THE ASSISTANT DISTRICT DICTOR. ron invessionational nervice " Vaim & 2218 . (124-74)

UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF NEW YORK

JUAN TOMAS DIAZ-CHANG,

Plaintiff,

- against 
MAURICE F. KILEY, District Director,
U.S. IMMIGRATION AND NATURALIZATION TORY JUDGMENT

SERVICE,

Defendant

Plaintiff, by his attorney respectfully alleges:

1. This is an action for a declatory judgment under 28 U.S.C.

2201 and 5 U.S.C. 702.

- 2. Plaintiff seeks review of the denial of an application for a stay of deportation made on July 1, 1976, (Exhibit A).
- 3. Plaintiff filed on April 20, 1976, a Motion to Reopen Deportation Proceeding, a copy of said motion is attached hereto as (Exhibit B).
- 4. That a determination by the Immigration Judge has not yet been made on the Motion to Reopen.
- 5. That in seeking a declaratory judgment pursuant to 5 U.S.C. sec. 702 of the Administrative Procedure Act, the additional facts are hereby stated:
- 6. That the pending motion is not sufficient to stay the order of deportation now in effect against Plaintiff.

That in order for the Immigration and Naturalization Service to consider the pending motion, the plaintiff would have to be present in the United States. 8. That the constitutional right of the plaintiff under the Fourth and Fifth amendments have been violated in the search, arrest, interrogation and subsequent deportation hearing had. 9. That such action on the part of the Immigration and Naturalization Service should result in any evidence obtained against Plaintiff being suppressed, U.S. v. Karathanos, decided February 2, 1976 by the U.S. Court of Appeals for the Second Circuit. WHEREFORE the Plaintiff prays: (a) for a review of the denial of his application for a stay of his deportation by the District Director and (b) for an order restraining the Defendant from enforcing his departure from the United States, pending the final determination of this action and (c) for such other and further relief as may be appropriate. DATED: Brooklyn, New York July 13, 1976 LINDA ATLAS, ESQ. Attorney for Plaintiff 16 Court Street Brooklyn, New York, 11241

U.S. DEPARTMENT OF JUSTICE IMMIGRATION AND NATURALIZATION SERVICE 20 WEST BROADWAY NEW YORK, N.Y. A21 073 820 DB/JC June 30, 1976 Juan Tomas DIAZ-CHANG 1203 Ave. J, Second Floor Brooklyn, N. Y. Dear Sir: Reference is made to the application for a stay of deportation filed by your attorney in your behalf on April 20, 1976. At a deportation hearing held on February 10, 1976 the attorney who represented you at that time had every opportunity to request any administrative relief that seemed available to you. The records reflect there was no mention made of illegal search and seizure. Therefore, your application is denied. Your motion to reopen deportation proceedings filed in conjunction with the application for a stay of deportation has been forwarded to the Trial Attorney Section for appropriate action; however, the filing of this motion will not stay your deportation. You will be further notified of your surrender date for deportation to Ecuador. Very truly yours, MAURICE F. KILEY DISTRICT DIRECTOR NEW YORK DISTRICT CC: Linda Atlas, Esq. 16 Court St. Brooklyn, N. Y.

IMMIGRATION & NATURALIZATION SERVICE 20 WEST BROADWAY, NEW YORK, NEW YORK In the matter of DIAZ-CHANG, Juan Tomas File No. A21 073 820 Respondent MOTION TO REOPEN DEPORTATION PROCEEDING WITH STAY OF DEPORTATION Respondent, through his undersigned counsel respectfully alleges: Rhat on February 10, 1976, a hearing did take place before an Immigration Judge wherein coluntary departure was granted on March 26, 1976. That contrary to S.C.F.R. Section 242.1 (b), respondent was served with an order to sgow cause why he should not be deported on February 9, 1976, and the deportation hearing was had on the following day. That the fact that the respondent had only one day to prepare his defense worked to his disadvantage to such an extent as to deny him fundamental due process as to the deportation hearing for the following reasons: 1. The respondent was arrested and taken into custody of the Immigration and Naturalization Service pursuant to a search based on a warrant which failed to meet the requirements of the Fourth Ammendment in several respects.

On information and belief, the warrant failed to particularize and describe the persons who were the subjects of the search. The warrant also failed to allege the commission of Federal crime, required under the applicable statute and regulations. On information and belief, the search made pursuant to said warrant covered not only the premises described, but the surrounding geographical area. At least one person was arrested one block from the premises described in the warrant by an Immigration & Naturalization Service investigator posing as a taxi driver. The search in question was, in fact, a "dragnet" search impermissible under the Fourth Ammendment. It has been held that aliens may not be subject to unreasonable searches and seizures as prohibited by the Fourth Ammendment, Abel v. U.S.A. 362 U.S., 217 (1960). The penalty for such a search by the government is the inadmissibility of any evidence uncovered by such a search. The principle has been recently been upheld by the U.S. Court of Appeals for the Second Circuit in U.S. v. Karathanos, decided February 2, 1976. In that case a defective warrant resulted in the evidence obtained being subject to the Fourth Ammendment exclusionary rule. Thus, the respondent had the right to move for suppression of any evidence that was obtained against him as a result of the search which resulted in his arrest.

2. That the interrrogation of the respondent which resulted in statements used against him at his deportation hearing was made in violation of his Fourth and Fifth Ammendment rights in the following respects:

The respondent was taken into custody as a result of an invalid search. The respondent was questioned without benefit of counsel. The respondent was offered "consideration" if he would provide a list of other persons in whom the Immigration and Naturalization Service might have an interest.

The respondent had the right to move for the suppression of such statements, but did not have the opportunity to do so, due to the inadequate time allowed for his defense at his deportation hearing. That the evidence to be offered is material to the validity of the deportation order made at the respondent's hearing. That it could not have been discovered or presented at the original hearing due to the extremely short time period interim the issuance of the order to show cause and the hearing. Under the provisions of 8 C.F.R. Sections 242.22 and 103.5, the instant motion should be granted in order that the respondent may be given a hearing in accordance with the standards of due process under the Administrative Procedure Act, and be permitted to move to supress any evidence obtained in violation of his rights under the U.S. Constitution and laws. WHEREFORE, it is most respectfully prayed that the deportation proceeding in respect to voluntary departure of February 10, 1976, be reopened to allow respondent's counsel to introduce new evidence in support of the allegations made in the instant motion. It is further prayed that the respondent's deportation be stayed pending the administrative determination of the instant motion to reopen the deportation proceeding. Counsel for Respondent 16 Court Street Brooklyn, N.Y. 11241 Dated: Brooklyn, New York April 16, 1976.

UNITED ST	MESDE	PARTMENT	OF	JUSTICE
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T. You have been authorized to remain in the United States

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AMERICAN YOU AND ORDERED IN APPAR ON BEAUTY OF A COMP. 13. Flushing Avenue, Prosklyn, N.Y.

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21 073 820 .. UNITED STATES OF AMERICA: UNITED STATES DEPARTMENT OF JUSTICE IMMIGRATION AND NATURALIZATION SERVICE In the Matter of In December in Proceedings Under Ser. 242 DIAZ\_CHANG, JUAN TOXAS of the Immigration and Nationality Act DECISION OF THE Respondent I got the basis of respondent commissions I have determined that he is decorable on the charge of in the Order to Snow Cause Respond on his made agod second of the columnary departure or lieu of departure OFDIE to cordered that in the considering day may be a granted value, a thorse or covers the Government on the force of the covers of the Government on the force of the covers of the c or any extension bound such data as may be granted by the district date of and under such conder is as in-IT IS FURTHER ORDERED that it respondent fails to depart and as required, its time and solution departure epail to withdrawn w hour surface notice or proce access to a dlowing order sould there upon become ammediately effective respondent small be deponent from the control States to \_\_\_\_\_ on the charges a control of the Orace to Show Care IT IS FURTHER ORDERED that if the atorenamed country a types the Attorney General that it is only him. to except the respondent into its territory or talk to adjust the Attorney Corners, within three months tollow a ong the requiry whether it will or will not a new active regulars and the respondent size. Cops of this decision has be a served on respondent Appeal World reserven. Die 10 1 10 10176 D. VIC. BEST COPY AVAILABLE

UNITED STATES DEPARTMENT OF JUSTICE Immigration and Naturalization Service 20 West Broadway, New York, N. Y. 10007

> File No. A21 073 8207U-S3 Date: 7/1/76

JUAN TOMAS DIAZ-CHANG 1203 AVENUE J ESC. PLR. BROOKLYN, NIK YORK

As you know, following a hearing in your case you were found deportable and the hearing officer has entered an order of deportation. A review of your file indicates there is no administrative relief which may be extended to you, and it is now incumbent upon this Service to enforce your departure from the United States.

Arrangements have been mad	DOUADOR	
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fro	om NEW YORK, N. Y.	
(date)	(port of ceparture)	•
BY TRANSPORTATION WHICH I		
(name of vessel, at	rline, or other transportation)	
You should report to a United	States Immigration Officer at Room 5th	fli
MANY YARD 136 FLUSHING AVE. BLDG. 3	300 BROOKLYN, NEW YCEK 11251 (No.)	_
S 2 X S X S X X X X X X X X X X X X X X	at 9 AM JULY 15, 1976	
(address)	(hour and date)	
Should you have personal effects in ately contact <u>Transportation</u> Officer	excess of this amount you must immedi- 212 264-5979 at 212 264-5978 CCCCCCCCCCCCCCCCCCCCCCCCCCCCCCCCCCCC	-
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DELCTIVE, NEW YORK 11241	arced to brace	
Form I-166	HAROLD J. CRACE	
(Rev. 4-1-69)	450.000.000.000.000	
CERTIFIED MAIL	AJSISTANT DISTRICT DIRECTOR	
RETURN RECEIPT REQUESTED	POR DEPORTATION 600 475.	570

EXHIBIT C

STATE OF NEW YORK )

ss.:
COUNTY OF KINGS )

EDWARD DOLL, being duly sworn, deposes and says:

- l. I am the cashier of Lundy's Restaurant, located at Ocean and Emmohistones, Brooklyn, New York. On the evening of January 19, 1976 I was in harge of operations at the restaurant. I make this affidavit in support of the ithin motion.
- 2. I have read paragraph numbered one of the Affidavit For A Search arrant signed by Agent D.J. Pappas on February 3, 1976. I did speak with Ir. Pappas on January 19, 1970 at approximately 4;30 P.M. Mr. Pappas as accompanied by a number of employees of the Immigration and Naturalization. I believe there were twelve employees in all. I asked Mr. Pappas to tell me who he was looking for and indicated I would cooperate to bring him anyone named. He responded that he wanted "the whole kitchen". He was not to be more specific, and could give the names of no individuals sought that time.

I explained that it would not be possible to empty the entire kitchen recause we were preparing for the diner hour. Mr. Pappas did talk with approximately ten employees on the floor of the restaurant. I believe he arrested five employees at that time.

4. I have also read paragraph numbered seven of the Affidavit For A sarch Warrant. In that paragraph five individuals are named who, according a nand written amendment, were said to be "illegally within the United States" one of these names were given to me by Mr. Pappas when he came to make he arrests of January 19, 1970. Apparently, this information was gained form a post-arrest statement made to Mr. Pappas.

5. On Sunday, February 8, 1976, approximately fifty employees of the Immigration and Naturalization Service surrounded the restaurant, entered, and searched the premises pursuant to the search warrant obtained on the basis of Mr. Pappas' affidavit. The entire restaurant and offices were searched and forty-five persons were arrested. To my knowledge at least four lawful permanent residents were arrested on the charge of being in the United States illegally. They were Mail Felix, Cyril Murray, E. Ayiala and Clinton Walker.

Sworn to before me this A-1 day of June, 1976

NOTARY PUBLIC. State of New York No. 24-4610577

No. 24-4610577
Qualified in Kings County
Cert. Find in New York County
Commission Expires March 30, 1972.

UNITED STATES IMMIGRATION AND NATURALIZATION SERVICE NEW YORK, NEW YORK

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In the matter of the

Deportation Proceedings of :

ERIC BARNETT : AFFIDAVIT

A21 073 825

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CYRIL MURRAY, being duly sworn, deposes and says:

- 1. I am an employee of Lundy Brothers Restaurant, 1901
  Emmons Avenue, Brooklyn, New York.
- 2. I am a lawful permanent resident alien. I have resided in the United States since August, 1968. My alien registration number is A-18-089-624.
- I reside at 183-5 Sullivan Street, New York, New York.
- 4. On February 8, 1976 I was standing in the dining room of Lundy's Restaurant. I saw three or four men rush through the door. One came to me, hitting me in the chest, and asking:
  "Where is the basement? Where is the basement?"
- 5. I told him I didn't know where the basement is. I pointed him to the manager and told him to ask the manager.
- 6. He continued to hit me in the chest and to ask, "Where is the basement?"

- 7. Then, as I saw more men rush into the restaurant, he asked me: "Where is your 'green card'?" I said: "I don't have it with me, but I have my number." I then took a piece of paper out of my wallet and showed him my number. I also told him that if I could call my wife she would bring my card to the restaurant.
- 8. He said: "No. You can't use the tele hone." Then he hereded me and many other employees to a section of the dining room.
- 9. Again I asked him to let me call my wife. Again he said "No," and said: "Nobody move, sit right where you are."
- 10. I shouted to a friend, asking him to call my wife to ask her to bring my 'Green Card.' Another of the men who arrested us told my friend not to use the telephone. He yelled: "Nobody use the telephone."
- 11. Then I was handcuffed to another man and told to stay where I was.
- 12. Although there are white people working at Lundy's Restaurant, I did not see the men who rushed into the restaurant interrogate any white people. But, as far as I could see, the asked every non-white person in the restaurant for his or her 'Green Card.'
- 13 While I was handcuffed I was told by one of the men that we were going down to 20 West Broadway. I asked him

if I could go upstairs to change my clothes from my waiter's uniform into my own clothes. He uncuffed me from the man I was handcuffed to but then cuffed my own hands together. 14. He followed me upstairs and when he opened my locker he searched it, without my permission, and searched my pants pockets. He removed a pocket knife from a pocket. 15. We went back downstairs and I was again handcuffed to another employee. 16. We were then placed in a car and driven to 20 West Broadway, New York, New York. 17. About a half hour after I arrived at 20 West Broadway my wife arrived with my Green Card and I was released. When my wife arrived whe was asked to show her Green Card. 18. My wife came to 20 West Broadway because she was called by a friend of mine after I was taken from Lundy's, Signed, Sworn to before me this day of June, 1976 NOTARY PUBLIC STATE ONOTARY PUBLIC Cert. Filed in New York County Commission Expires March 30, 1977 BEST COPY AVAILABLE -3STATE OF NEW YORK )
COUNTY OF KINGS )

Holl toky being duly sworn, deposes and says:

That I am a legal permanent resident. My alien registration number is \$\frac{\beta}{31.422.854}\$

That on February 8, 1976, I was arrested by Agents of the Immigration and Naturalization Service on the premises of Lundy's Restaurant, Ocean and Emmons Avenue, Brooklyn, New York, while in the course of my legal employment.

That I committed no act which would cause me to be arrested by said Agents of the Immigration and Naturalization Service.

Hail Foly

Sworn to before me this 2,5 Way of April, 1976.

NOTARY PUBLIC, State of New York No. 24 4610577

No. 24 4519577 Qualified on Fasge County Com First in New York County Commission Expires March 30, 1977

STATE OF NEW YORK ) COUNTY OF KINGS

Chinten Walker being duly sworn, deposes and eays: That I am a legal permanent resident. My allen registration aumber 1s 434 - 470-208

That on February 8, 1976, I was arrested by Agents of the In religration and Naturalization Service on the premises of Lundy's Restaurant, Ocean and Emmons Avenue, Brooklyn, New York, while in the course of my legal employment.

That I committed no act which would cause me to be arrested by said agents of the Immigration and Naturalization Service.

Sworn to before me this 30 Vi day of April, 1976.

LINDA ATLAS
SOTARY PUBLIC, State of Kew York
No. 24 4010377
Qualified in vinits County
Cert, filled in New York County
partnessing Expures Kined 20, 1977

EXHIBITG

UNITED STATES COURT OF APPEALS FOR THE SECOND CIRCUIT

JUAN TOMAS DIAZ-CHANG,

Plaintiff.

· v - : 76 Civ. 3125 (RJW)

MAURICE F. KILEY, District Director, U.S. IMMIGRATION AND NATURALIZATION SERVICE,

Defendant.

DEFENDANT'S MEMORANDUM OF LAW

### PRELIMINARY STATEMENT

The plaintiff, Juan Tomas Diaz-Chang, brought on this action for a declaratory judgment in which he seeks to review the denial of an administrative stay of deportation rendered by the District Director of the Immigration and Naturalization Service at New York (the "Service"). The plaintiff now seeks a preliminary injunction staying his deportation pending the final determination of this action.

THB:ml 76-2349 The defendant District Director opposes the motion for injunctive relief and respectfully requests that this action be dismissed. STATEMENT OF FACTS The facts in this case are set forth with particularity in the accompanying affidavit of Thomas H. Belote, Special Assistant United States Attorney, and reference is respectfully made thereto. The facts may be briefly summarized as follows: The alien-plaintiff, Juan Thomas Diaz-Chang, is a native and citizen of Early, who entered the United States on April 1, 1971 as a nonimmigrant visitor for pleasure and was authorized to remain in this country only until October 16, 1976. He failed to depart pursuant to the terms of his nonimmigrant visa and was subsequently apprehended while illegally employed in the United States. At his deportation hearing the alien applied for and was granted the privilege of departing voluntarily from the United States in lieu of enforced deportation. Throughout - 2 -

THB: ml 76-2349 those deportation proceedings the alien was represented by legal counsel of his choice. The plaintiff-alien failed to depart pursuant to the terms of the decision of the Immigration Judge. He now seeks to stay his deportation claiming that his initial apprehension by the Service was in violation of his rights under the Fourth Amendment of the United States Constitution. - 3 -

THE: ml 76-2349 ARGUMENT THE DISTRICT DIRECTOR DID NOT ABUSE HIS DISCRETION IN DENYING THE PLAIN-TIFF'S STAY OF DEPORTATION WHEN UNDER THE CIRCUMSTANCES OF THIS CASE NO USEFUL PURPOSE WOULD BE SERVED EVEN IF THE DEPORTATION PROCEEDINGS WERE REOPENED While plaintiff requests that a preliminary injunction should issue, the sole issue in this case is whether the District Director abused his discretion in denying the alien's application for a stay of deportation. Since as defendant will demonstrate, the alien's motion to reopen was clearly without merit and the filing of such a motion does not stay his deportation, in any event, there was no abuse of discretion in the District Director's denial, and there are no grounds warranting the granting of a preliminary injunction. A. The Immigration Judge did not abuse his discretionary authority in declining to reopen the deportation proceedings. The Immigration and Nationality Act contains no specific provision for the reopening of a deportation - 4 -

THB: ml 76-2349 proceeding. The Attorney General, under his broad grant of authority to administer and enforce the Act, Section 103(a) of the Act, 8 U.S.C. §1103(a), has promulgated regulations which permit reopening as a matter of discretion provided certain criteria are met. The applicable regulation, 8 C.F.R. §242.22 provides in pertinent part that motions to reopen "will not be granted unless the Special Inquiry Officer is satisfied that evidence sought to be offered is material and was not available and could not have been discovered or presented at the hearing". Additionally, 8 C.F.R. §103.5 provides that "motions to reopen shall state the new facts to be proved at the reopened hearing and shall be supported by affidavits and other evidentiary material". See also & C.F.R. §3.&. Clearly, the regulations contemplate that a motion to reopen contain an offer of evidence, that the evidence be heretofore unobtainable, and that the evidence be sufficient to warrant the grant of relief sought. Accordingly, the Immigration Judge is required to evaluate any such offer of evidence against the background of the - 5

record already compiled in the alien's case. Where such evidence, even if accepted as true, would not justify a grant of ultimate relief sought, it is obvious that no purpose would be served by reopening the rroceeding. See Cheng Kai F. v. Immigration and Naturalization Service, 386 F.2d 750, 753 (2d Cir. 1967), cert. denied 390 U.S. 19003 (1968); Acededo v. Immigration and Naturalization Service, Slip. Op. Docket No. 75-4246 (2d Cir. decided April 29, 1976.

In his motion to reopen, the alien attempts to assert the invalidity of his deportation proceedings claiming that the evidence introduced there should be suppressed as a result of the Service's allegedly illegal search and seizure of the alien at the place of his illegal employment. However, at plaintiff's February 10, 1976 deportation hearing before an Immigration Judge, at which the alien was represented by privately retained and experienced counsel, no mention was made as to any deprivation of the alien's Fourth Amendment rights. The introduction of this novel claim at this late stage in the

THB:ml 76-2349 proceedings is just another manifestation of the alien's dilatory tactics in order to evade his lawful deportation and breach his prior commitment to the United States Government. It is clear that even if the alien could have made a good faith showing of a constitutional violation he voluntarily waived that ground at the deportation hearing. Furthermore, even assuming, arguendo, that the arrest was illegal, the deportation proceedings would not thereby be rendered invalid, and thus a reopening of the proceedings would be unnecessary and unwarranted. The plaintiff's argument would have validity only if it were established that the evidence underlying the deportation order was itself obtained in violation of law. It is well-settled that irregularities in the arrest alone do not vitiate the deportation order. This general rule has long been recognized by the Supreme Court, and has been repeatedly upheld by the courts in cases involving deportation proceedings. Frisbie v. Collins, 342 U.S.

THB: ml 76-2349 519 (1952); Bilokumsky v. Tod, 263 U.S. 149 (1923); Ker v. Illinois, 119 U.S. 436 (1886); LaFranca v. Immigration and Naturalization Service, 413 F.2d 686 (2d Cir. 1969); Guzman-Flores v. Immigration and Maturalization Service, 496 F.2d 1245 (7th Cir. 1974); Shu Fuk Cheung v. Immigration and Naturalization Sorvice, 476 F.2d 1180 (8th Cir. 1973); Vlissidis v. Anadell, 262 F.2d 398 (7th Cir. 1959). At his February 10, 1976 deportation hearing, the alien, represented by counsel, conceded his alienage and deportability as charged in the order to show cause. Thus, the order for the plaintiff's deportation resulted from his own admissions while he was represented by counsel, and the issue of illegality of his arrest is rendered moot. In a recent Second Circuit decision, in which the alien similarly admitted that he was an alien illegally in the United States, the Court said, "Assuming, arguendo, that petitioner's arrest was technically defective, it does not follow that the deportation proceedings were thereby

THE: ml 76-2349 rendered null and void. This argument was rejected by the Supreme Court many years ago. United States ex rel. Bilokumsky v. Tod .... We have followed Milokumsky, ar as have the courts of other circuits .... Regardless of the legality of his arrest. since petitioner's deportation hearing testimony, standing alone, was sufficient to support the order of deportation, his petition for reversal of such order and dismissal and termination of the deportation proceedings should be denied." Miguel Avilas-Gallegos v. Immigration and Naturalization Service, 525 F.2d 666 (2d Cir. 1975) (attached). If the rule were otherwise, aliens in the plaintiff's position could permanently immunize themselves from deportation by showing that their initial apprehension by an immigration officer was defective. Arbiol v. Immigration and Naturalization Service, 73 Civ. 344 (U.S.D.C, S.D.N.Y. March 6, 1973) (Frankel, J.). No such absurd result is required or contemplated by the Act or the Constitution. Thus, having failed to establish that his deportation hearing would be declared invalid as a result of his newly-conceived claims of alleged - 9 -

THB:ml 76-2349 violation of his Fourth Amendment rights, petitioner has not carried his burden of proof that the Immigration Judge abused his discretion by declining to reopen the deportation proceedings. The District Director did not abuse his discretion in denying the alien's application for a stay of deportation. Once a final order of deportation has been entered, the grant or denial of an application for a stay of deportation is committed entirely to the discretion of the District Director. 8 C.F.R. §243.4. The scope of review of the District Director's decision to deny a stay of deportation is extremely narrow and unless that decision is found to be without any rational basis or depart inexplicably from established practice this Court should not substitute its judgment for that of the District Director. See Bolanos v. Kiley, 509 F.2d 1023 (2d Cir. 1975); Wong Wing Hang v. Immigration and Naturalization Service, 360 F.2d 715, 719 (2d Cir. 1966). In view of the alien's immigration history, the District Director - 10 -

THB:ml 76-2349 clearly did not abuse his discretion in denying this form of discretionary relief. The alien's immigration history reflects a purposeful pattern of delay in order to prolong his illegal sojourn in the United States. From his initial entry as a nonimmigrant visitor for pleasure in April, 1971, to his subsequent illegal overstay and employment contrary to the conditions of his visa, to the breach of his agreement with the defendant and consequent filing of unmeritorious petitions, applications, and actions, the alien has exhibited a complete disregard of the immigration laws and a unique display of bad faith. See United States ex rel. Lee Pao Fen v. Esperdy, 423 F.2d 6 (2d Cir. 1970). In addition, the granting of a stay of deportation in this case would be unwarranted since plaintiff's claims of constitutional violations are demonstrably insufficient to invalidate his deportation proceedings. See Avila Galegos, supra. Thus, since the deportation proceedings will not be reopened and no declaration of the invalidity of those proceedings will be forthcoming, the District Director properly exercised his discretion 11 -

THB: ml 76-2349 in denying plaintiff's application for a stay, which under these circumstances, would accomplish no purpose, other than to reward the alien for his dilatory maneuvers. C. Plaintifffis not entitled to a preliminary injunction. A preliminary injunction is an extraordinary equitable remedy, the application for which is addressed to the sound discretion of the trial court. Berrigan v. Norton, 451 F.2d 790, 793 (2d Cir. 1971); Briones v. Kiley, F. Supp. (S.D.N.Y. 1976) (attached). In order to establish his right to a preliminary injunction, a party must demonstrate, among other things, a strong likelihood of ultimate success on the merits, and that he will be entitled to the relief he seeks. Brown v. Chote, 411 U.S. 452, 456 (1973); Columbia Pictures Industries v. ARG, 501 F.2d 894 (2d Cir. 1974). Thus, in this case where plaintiff is complaining of the failure to grant him discretionary relief, he must demonstrate to the Court that the defendant either abused or failed to exercise his discretion, and that he is entitled to the relief he seeks. 12 .

THB:ml 76-2349

As demonstrated above, plaintiff has failed in all respects to establish any abuse of discretion in these proceedings. Not merely failing to establish that he merits wuch discretionary relief, the alien has positively proven himself unworthy of this equitable remedy. Thus, the alien has failed to demonstrate that the District Director abused his discretion, that he would win on the merits of his Fourth Amendment claim, and that he is entitled to discretionary relief. Under these circumstances there are no grounds for granting preliminary relief.

### CONCLUSION

plaintiff's motion for a preliminary injunction should be denied and the underlying complaint dismissed forthwith.

Respectfully submitted,

ROBERT B. FISKE, Jr., United States Attorney for the Southern District of New York, Attorney for Defendant.

THOMAS H. BELOTE, Special Assistant United States Attorney, Of Counsel.

# UNITED STATES COURT OF APPEALS FOR THE SECOND CRICUIT

No. 196—September Term. 1974. (Argued September 29, 1975 – Decided November 7, 1975.) Docket No. 74-2647

MIGUEL AVILAS-GALLEGOS,

Petitioner.

V

IMMIGRATION AND NATURALIZATION SERVICE,

Respondent.

Before:

LUMBARD, ANDERSON and VAN GRAAFEHAND,

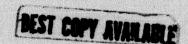
Circuit Judges.

Petition for review of a final order of deportation entered by the Board of Immigration Appeals. Petition denied.

WILLIAM H. OLTARSH, Esq., New York, N. Y. for Petitioner.

Thomas H. Belote, Esq., New York, N. Y. Special Assistant United States Attorney (Paul J. Curran, E-q., United States Attorney ney for the Southern District of New York: Steven J. Glassman, Esq., Assistant United States Attorney, of counsel), for Respondent.

6405



VAN GRAAFEILAND, Circuit Judge:

On October 8, 1973, petitioner, a native of Ecuador, entered the United States from Mexico without an immigrant visa or other valid entry document. This is a petition to review an order of the Board of Immigration Appeals that he be deported.

Since petitioner himself testified before the Immigration Judge concerning the illegal manner of his entry, one might well ask, "Why the appeal?" The answer here, as in so many other cases, is an alleged violation of petitioner's constitutional rights. He contends that his arrest was illegal because it was without warrant or probable cause and that he failed to receive proper Miranda warnings. Arguing from this premise, he concludes that all testimony at the deportation hearing should have been suppressed and the case against him dismissed. We agree with neither the premise nor the conclusion.

The facts surrounding petitioner's apprehension are uncomplicated. INS officials, in response to a complaint from the New York State Department of Labor, called upon petitioner's employer to inquire into the employment of illegally admitted aliens. After reviewing personnel records, the officers interviewed petitioner and several of his coworkers in the presence of factory officials. During this interview, petitioner admitted that he was an alien illegally in the United States. Upon his subsequent inability to produce a passport, he was taken to the Immigration Office where Miranda warnings were given and a written statement secured. The deportation hearing followed.

Since deportation proceedings are not criminal in nature, Woodby v. Immigration and Naturalization Service, 385 U.S. 276, 285 (1966), there was no necessity for Miranda

<sup>1</sup> We also note that this appeal has gained petitioner almost one year's reprieve from deportation.

warnings. Chavez-Raya v. Immigration and Naturalization Service. 519 F.2d 397 (7th Cir. 1975). In any event these warnings would not have been required prior to the time they were given because, until then, petitioner was not in custody or under any restraint. Nason v. Immigration and Naturalization Service, 370 F.2d 865, 868 (2d Cir. 1967).

Our recent decision in Ojeda-Vinales v. Immigration and Naturalization Service. — F.2d — (2d Cir. Sept. 23, 1975), slip op. 6183, is four-square authority that petitioner's arrest was not illegal. Here, as in Ojeda-Vinales, the information originally received by INS justified the initiation of an investigation, and "petitioner's own voluntary responses to the agent's questions provided the extra measure of evidence needed to establish probable cause for his arrest." Id. at 6186. Here, also, the likelihood of petitioner's escape justified his apprehension without a warrant.

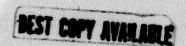
Assuming, arguendo, that petitioner's arrest was technically defective, it does not follow that the deportation proceedings were thereby rendered null and void. This argument was rejected by the Supreme Court many years ago. United States ex rel. Bilokumsky v. Tod, 263 U.S. 149,

<sup>2</sup> Petitioner was arrested under authority of 8 U.S.C. § 1357(a) (2) which provides:

Any officer or employee of the Service authorized under regulations prescribed by the Attorney General shall have power without warrant—... to arrest any alien in the United States, if he has reason to believe that the alien so arrested is in the United States in violation of any [immigration] law or regulation and is likely to escape before a warrant can be obtained for his arrest, but the alien arrested shall be taken without unnecessary delay for examination before an officer of the Service having authority to examine aliens as to their right to enter or remain in the United States.

<sup>2</sup> Prior to his arrest, petitioner admitted to the INS officers that he had been "caught" twice in California after his illegal entry. From this, the officers could reasonably infer that he had in some way escaped and was likely to do so again. See La Franca v. Immigration and Naturalization Service, 415 F.2d 686, 689 (2d Cir. 1969).

Regardless of the legality of his arrest, since petitioner's deportation hearing testimoly. Standing alone, was sufficient to support the order of his mation, his petition for reversal of such order and distinct and termination of the deportation proceedings and his denied. Medeiros v. Brownell, 240 F.2d 634 (D.C.Cla. 1977) (per curiam): Shing Hang Tsui v. Immigration and Maticalization Service, 389 F.2d 994 (7th Cir. 1968) (per triam). Cf. United States ex rel. Pantano v. Corsi, 65 F.11 372, 323 (2d Cir. 1933). Petition denied.



6408

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UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

GASTON BRIONES and CECILIA BRIONES,

76 Civ. 1147 (CIIT)

-against-

MAURICE F. KILEY, District Director for the New York District, Irmigration and Maturalization Service, United States Department of Justice,

44618

Defendant.

Plaintiffs, :

MEMORANDUM

TENNEY, J.

Plaintiffs Cecilia and Gaston Briones seek an order of this Court granting a preliminary injunction pursuant to Rule 65 of the Federal Rules of Civil Procedure. For the reasons set forth below, the motion is denied.

## Pacts

Plaintiffs are both natives and citizens of Chile.

Plaintiff Gaston Briones entered the United States on September 27, 1969, as a nonimmigrant visitor for pleasure with an authorized stay until November 27, 1969. Mr. Briones stayed beyond this date and was ordered to appear at the office of the Immigration and Naturalization Service ("the Service"), but changed his employment and absconded. Plaintiff Cocilia Briones entered this country on January 31, 1970, with an authorized stay

until June 30, 1970. She sought and obtained an extension of her departure date until December 30, 1970. In the interim, on March 20, 1970, plaintiffs were married. Mrs. Briones also stayed beyond her authorized departure date.

On February 26, 1971, plaintiffs submitted a request for political asylum to the New York District Office of the Service. This request was denied on February 28, 1972, and plaintiffs were given the privilege of voluntary departure, which they declined. Deportation proceedings were instituted on February 28, 1972, against both plaintiffs and a hearing was held on May 3, 1972. Plaintiffs, represented by counsel at the hearing, conceded their deportability and requested voluntary departure. The privilege of voluntary departure was granted until September 3, 1972, with the proviso that if plaintiffs failed to depart voluntarily they would be deported to Spain, or in the alternative to Chile. The plaintiffs waived appeal and the orders became final.

On September 1, 1972, plaintiffs sought an extention of their voluntary departure date to December 3, 1972, based on the need of Mrs. Briones' employer for her services, but this request was denied on September 5, 1972. Notwithstanding the denial, plaintiffs' counsel was advised at that time that if plaintiffs presented confirmed departure tickets for on or before September 20, they could preserve their privilege of voluntary departure. Plaintiffs did not so depart and on

November 6, 1972, warrants of deportation were issued and plaintiffs were advised of their imminent deportation.

orders of deportation based on the fact that Mrs. Brion's was then pregnant. This request was granted and the orders of deportation were stayed until January 11, 1973. Plaintiffs were also advised that if they were prepared to depart by that date, then consideration would be given to a request for restoration of voluntary departure. On January 10, 1973, plaintiffs submitted a further request for a one month extension of the stay of deportation. There is no record of the disposition of this request. In the interim, however, Mrs. Briones received a Department of Labor certification, necessary in order to obtain a visa, and both plaintiffs obtained a priority data of October 10, 1972, on the Mestera Hemisphere visa waiting list. Then, on June 4, 1973, Mrs. Briones gave birth to a daughter who is a United States citizen.

Plaintiffs next submitted a motion, on S stember 21, 1973, to reopen their deportation proceedings and to stay deportation to allow them to present a claim based on their fear of persecution if forced to return to Chile. The matter was referred to the State Department by the Service for comment. The State Department advised against the grant of the claim and the Service concurred. The plaintiffs were so advised on April

24, 1974. On May 6, 1974, the decision of the Immigration
Judge was rendered denying the plaintiffs' motion to reopen,
but once again granting the privilege of voluntary departure
to May 20, 1974. Plaintiffs failed to depart by May 20.
Rather, in the intervening period, on May 14, plaintiffs' counsel filed a request for an extension of the departure date,
but the request was denied and by notice dated June 18, 1974,
plaintiffs were ordered to surrender for deportation on July
8, 1974.

On July 8, 1974, plaintiffs filed an action in this Court. The action was dismissed by stipulation since the issues raised therein were the same as an action already pending in this Court entitled Noel v. Green, namely, whether aliens (similarly situated to these plaintiffs) should be permitted to remain in the United States until their priority date for visa issuance became current. The Noel action had been commenced in this Court on August 24, 1973. On February 8, 1974, a preliminary injunction application was denied in the Noel case and an appeal was filed. The denial of the preliminary injunction was affirmed by the United States Court of Appeals for the Second Circuit on January 4, 1975, and certiorari was denied by the United States Supreme Court on October 6, 1975. It had been the understanding of both the plaintiffs and the Service that they would be bound by the outcome in the Noel

litigation. Deportation had been stayed pending the conclusion of the Noel litigation.

During the pendency of the petition for certionari in the Noel litigation, plaintiffs were notified that they had been scheduled for a visa appointment in Santiago, Chile. At this point the plaintiffs were in something of a bind. On the one hand they no longer had the privilege of voluntary departure available to them. On the other hand, if they left under an order of deportation, they would be denied visas as excludable aliens unless they first secured the express permission of the Attorney General of the United States to return. As a result of this situation, plaintiffs, on April 7, 1975, sought a restoration of voluntary departure. This request was initially denied by the District Director of the Service and was referred to an Immigration Judge for a hearing. The hearing took place on April 18, and on April 21, 1975, the motion to reopen was denied. An appeal was taken to the Board of Immigration Appeals, but was dismissed. No further appeal was taken.

Subsequent to the denial of certiorari in Noel, plaintiffs were notified to surrender for deportation on February 10, 1976. On February 4, 1976, plaintiffs filed an application for a thirty day stay of deportation and once again requested a reinstatement of the privilege of voluntary departure. The stay was granted, but the reinstatement was denied. This action

followed on March 10, 1976 seeking a declaratory judgment that the District Director of the Service had abused his discretion (or failed to exercise it) in denying the plaintiffs' application for a restoration of the privilege of voluntary departure. On that date a temporary restraining order was entered restraining defendant from taking the plaintiffs into custody or deporting them pending the determination of their motion for a preliminary injunction.

#### Preliminary Injunction

A preliminary injunction has repeatedly been recognized in this circuit as an extraordinary remedy. Sea Gulf & Western Industries. Inc. v. The Great Atlantic and Pacific Tea Company, Inc., 475 F.2d 687, 692 (2d Cir. 1973); Checker Motors Corp. v. Chrysler Corp., 405 F.2d 319 (2d Cir.), cert. denied, 394 U.S. 899 (1969). Application for this remedy is addressed to the discretion of the district court. Yakus v. United States, 321 U.S. 414, 440 (1944); 7 Moore's Federal Practice 7 65.04[2].

The standard for issuance of a preliminary injunction was enunciated by the Second Circuit as follows:

"The standard factors which the court now considers upon an application for a preliminary injunction are well known: (1) clear likelihood of success on the law and the facts then available and possible irreparable injury, or (2) sufficiently serious questions on the merits making them fair ground for litigation and a balance of the equities tipping decidedly in

favor of preliminary relief." Columbia Pictures Industries, Inc. v. American Browleasung Companies, hec., 501 8.20 694, 697 (26 Ciz. 1974). See also San Filippo v. United Brotherhood of Carpenters and Joiners of America, No. 75-7394, at 6392-93 (2d Cir., Oct. 28, 1975); Somesta International Hotels Corp. v. Wellington Accociates, 483 F.2d 247, 250 (2d Cir. 1973); Gulf & Western Industries, Inc. v. The Great Atlantic and Pacific Tea Company, supra, 476 F.2d at 692-93; Dino De Laurentiis Cinematografica, S.p.A. v. D-150, Inc., 366 F.2d 373, 375 (2d Cir. 1966). Thus, the issue before the Court is whether the plaintiffs have met their burden of showing either satisfaction of the "clear likelihood" test or the "serious questions" test. This, of course, begs the question of whether the defendant District Director abused his discretion in denying the plaintiffs' request for reinstatement of voluntary departure. Section 244(e) of the Immigration and Nationality Act, 8 U.S.C. § 1254(e) provides in pertinent part with regard to voluntary departure: "The Attorney General may, in his discretion, permit any alien under deportation proceedings ... to depart voluntarily from the United States at his own expense in lieu of deportation if such alien shall establish to the satisfaction of the Attorney General that he is, and has been, a person or good moral character for at least rive years immediately preceding his application for voluntary departure under this subsection." The regulations promulgated pursuant to statute allow the -7District Director to extend or reinstate the privilege. 8 C.F.R. § 244.2.

The District Director's denial is subject to the test of abuse of discretion, Bolanos v. Kiley, 509 F.2d 1023 (2d Cir. 1975), and the scope of review in this Court is extremely narrow. Muskardin v. Irraignation and Naturalization Service, 415 F.2d 865 (2d Cir. 1959). In reviewing a discretionary decision, the Court would only find an abuse if it were to find that the decision "were made without a ration emplanation, [or that it] inexplicably departed from established policies, or rested on an impermissible basis...." Wong Wing Hang v. Irraignation and Naturalization Service, 360 F.2d 715, 719 (2d Cir. 1966). A permissible basis for the decision is the absence of good faith or the use of dilatory tectics on the part of the alien. Land Tat Sin v. Esperdy, 227 F. Supp. 482 (S.D.N.Y.), aff'd, 334 F.2d 999 (2d Cir.), cert. denied, 379 U.S. 901 (1964). See also Bolanos v. Kiley, Supra, 509 F.2d at 1026.

Defendant, in opposing the application for a preliminary injunction, has stated that "[t]he purposeful pattern found in all of plaintiffs' applications and motions may be summed up in one word-delay." (Affidavit of Mary P. Maguiro, sworn to March 30, 1976, at ¶ 20). With this conclusion, the Court must agree. While the plaintiffs attempt to justify their defalcations (and an individual link in the chain here and there may be justified adequately) the overall picture is of a tenacious

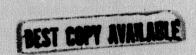
attempt to remain in this country through the use of every inventive tactic available. The District Director denied the reinstatement of voluntary departure to plaintiffs because they had not availed themselves of the privilege when it had been granted on two occasions previously. It is the conclusion of this Court, based on the detailed recitation of the facts herein and the law stated above, that there was no abuse of discretion. Having reached this conclusion, the Court finds that the plaintiffs have failed to meet their burden of showing either a clear likelihood of success or that they have raised serious questions going to the merits.

Accordingly, the plaintiffs' motion for a preliminary injunction is denied.

So ordered.

Dated: New York, New York
June 29, 1976

U.S.D.J.



DISTRICT COURT UNITED STATES COLFESSION FOR THE STECTED GEROUSE

SOUTHERN DISTRICT OF NY.

JULN TOMAS DIAZ-CHANG.

Plaintiff, :

AFFIDAVIT IN COPCE : TION TO PLANTILLY COURT TO !! TO CT

MAURICE F. KILLY, District Director, U.S. HOMICPATION AID NATURALIZATION SERVICE.

- v -

76 Civ. 3125 (MJN)

Defendant. :

STATE OF NEW YORK

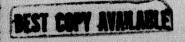
SS.:

COUNTY OF NEW YORK

THOMAS H. BELOTE, being duly sworn, depoces

and says:

1. I am a Special Assistant United States Attorney in the office of Robert B. Fiske, Jr., United States Attorney for the Southern District of New York, and as such I am in charge of this case. I submit this affidance in opposition to plaintiff's order to show cause for a top of deportation. This efficavit is based upon the administrative file of the Tamigration and Maturalization acroice (the "Service") relating to the plaintiff, Juan Tomas Diag-Chang ("Diaz-Chang").



2. Diaz-Chang is a forey-live year old malve

and citizen of Ecuador who entered the United States on

April 1, 1971 as a nonimmigrant visitor for pleasure and who was authorized to remain in this country only until October 16, 1971. He failed to depart at the expiration of his authorized visitation and has been illegally employed in this country in violation of the terms of his nonimmigrant visa (Exhibit A).

- 3. On February 8, 1976 Service investigators, pursuant to a search warrant issued in the United States

  Court for the Eastern District of New York, apprehended

  Diaz-Chang while illegally employed in Brooklyn, New York.
- 4. On February 9, 1976 the Service commenced deportation proceedings against Diaz-Chang with the issuance of an order to show cause and notice of hearing charging that he was deportable under Section 241(a)(2) of the Immigration and Nationality Act (the "Act"), 8 U.S.C. \$1251(a)(2) for having overstayed his legal visitation.

  The deportation hearing was scheduled for February 10, 1976 by reason of the alien's request for a prompt hearing (Exhibit B).
- 5. On February 10, 1976 Diaz-Chang appeared for a deportation hearing before Immigration Judge Martin J. Travers. During these proceedings the alien was represented by privately retained and experienced counsel (Exhibit C). During that hearing the alien conceded his alienage and deportability as charged in the order to show

cause. Contrary to the assertion made by plaintiff's counsel in her affidavit dated July 14, 1976, the February 10th hearing was not contrary to the provisions of 8 C.F.R. \$242.1. A copy of the original order to show cause Exhibit B) reflects that the alien chose to expedite his proceedings. The plaintiff in his papers to this Court has erroneously presented to this Court as evidence only a copy of the original order to show cause. As a matter of procedure, an order to show cause, Immigration and Naturalization Service Form I-221, consists of an original and two copies. The original which notes service of process and requests a prompt hearing remains in the Record of Proceedings in a deportation case (Exhibit B). One copy of the order is given to the alien and the other copy remains in the nonrecord portion of the alien's administrative file. Only the original order to show cause which is presented to the Immigration Judge and contained in the record of proceedings is signed by the alien when he waives the seven-day notice and requests a prompt hearing.

6. Prior to the hearing before Judge Travers the alien, by his counsel, and the Service Trial Attorney had reached a mutual settlement on the disposition of these immigration proceedings. In accordance with that agreement the Immigration Judge granted the alien the discretionary privilege of voluntary departure under 8 C.F.R.

\$244 in lieu of deportation, provided that Diaz-Chang effect that departure within forty-five days of the decision.

Judge Travers entered an alternative order of enforced deportation in the event that the alien should not effect his voluntary departure as represented at the hearing.

The alien voluntarily waived his right to appeal that decision to the Board of Immigration Appeals and accordingly the decision became final (Exhibit D).

- 7. Thereafter, Diaz-Chang obtained his present attorney who registered her appearance with the Service on May 14, 1976.
- 8. The alien failed to abide by his agreement to voluntarily depart from the United States by March 26, 1976. In complete disregard of his agreement with the Government, as well as the discretionary privilege accorded him by Judge Travers, he has continued his illegal residence in this country.
- 9. Accordingly, on March 29, 1976 pursuant to the alternative order of Judge Travers the Service issued a warrant for the alien's deportation.
- 10. In an obvious effort to frustrate deportation on March 31, 1976 the alien filed a petition for review pursuant to Section 106 of the Act, 8 U.S.C. \$1105a in the Court of Appeals for the Second Circuit.

By reason of the automatic statutory stay provision of 8 U.S.C. \$1105a(a)(3) Diaz-Chang thereby blocked the Covernment's attempt to enforce his departure. Furthermore, the filing of that petition was totally without merit incomuch as the alien, by voluntarily waiving his right to appeal Judge Travers' decision to the Board of Ismigration Appeals, had failed to exhaust his available administrative remedies. Therefore the jurisdictional prerequisites of 8 U.S.C. \$1105a(c) had not been satisfied. Monetheless Diaz-Chang was thereby able to frustrate his immediate deportation.

- 11. On April 23, 1976 the alien proceeded to further block his removal from the United States by submitting an administrative application for a stay of deportation to the Service's District Director and a motion to reopen to an Immigration Judge.
- 12. On April 27, 1976 after a preargument conference before the Staff Counsel for the Court of Appeals and after having orchestrated the above administrative applications to delay his deportation the alien withdrew the petition for review (Exhibit E).
- 13. On June 30, 1976 the Service's District Director denied the alien's application for a stay of deportation (Exhibit F), and notified him to surrender for deportation on July 15, 1976 (Exhibit C).

TID:ml 76-2349 WHEREFORE, it is prayed that the plaintiff's request for a preliminary injunction be denied and that the underlying complaint be dismissed. THOMAS H. BELCTE Sworn to before me this 17 day of August, 1976. LYNWOOD HAYFS
Notary Public, State of New York
No. 41-1720825
Oualified in Queens County
Cert, filed in New York County
Commission Expires March 30, 1972

justion and instructive stian Servi AVISO OF DERECTIOS Ante: le que le hagamos cualquier pregunta, usted debe de comprender sus dereches:

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a cosa que asted diça puede ser acoda en se contre en se mo de leve con n e per odimente administrativo e de paregue ou. the extreme have been decommon decommon particles contract to constant the term and durant to the power. Si usted decide contentar nuestras preguntas ahora, sin tener a un aboyado presente, siempre tendra usted el descebo de dejar de contestar cuando gusto. Usted también tiene el derecho de desar de cent star cuando juste, hasta que pueda habiar con un aboyado. RENUNCIA He leido esta declaración de mis derechos y comprendo lo que son mis derechos. Estoy di questo a dar una declaración y a contestar preguntas. Por ahora no deseo un abogado. Comprendo y sé lo que estoy haciendo. No r e han hecho promezas ni me han amenazado, ni han usado presión o fuerza en mi contra. CERTIFICATION I HEREBY CERTIFY that the foregoing Warning and Waiver were read by me to the above signatory, that he also read it and har affixed his signature nereto in my presence, Wilness' Signature Interpreter's Sugnature interpreter's Address INTERVIEW LOG 1. Person interviewed\_ \_ 2.Officer(s) \_\_\_ \_\_\_\_3.Place(exact address and identity of room)\_\_\_\_\_ \_4.Date \_\_\_ 5. Exact Time place of encounter or arrest \_\_\_\_ 6.1f transported from place of encounter to interrogation point, show exact time involved. Note whether interrogation continued during transporting \_\_\_\_\_ 7.Officers making arrest and/or transporting subject .\_\_\_\_ 8. Time interview began \_\_\_\_ \_ 9. Time subject or suspect advised of right to remain silent and fact any statement could be used against him in court and name of officer furnishing advice\_\_\_\_\_ \_10. Time subject advised of right to presence of counsel, retained or appointed and name of officer furnishing advice\_ 11. Time questioning concluded \_\_\_\_\_\_\_\_12. Time written statement commenced \_\_\_\_\_\_ 13.Person preparing statement .\_\_\_\_ \_\_\_\_\_14.Time statement completed\_\_\_\_ 15. Time statement reviewed by person interviewed\_\_\_ 16. Time statement signed\_\_\_\_ 17. Record of requests and complaints of subject and actions taken thereon \_\_\_\_ (Il additional space required, continue on an attachment.)

### RECORD OF SWORN STATEMENT IN AFFIDAVIT FORM

I TE. DIAZ-CHANG.	SONT MOS	DATE FEEL FIEDE
ELECTION		DATE FOR 8, 1906
Before the following officer of	f the U.S. Immigration and Natur	Talization Service: LANRENCE GRANELL
	language. Interpreter_	
1 WAY TOWAS	DIAZ : CHVAR	_, acknowledge that the above-named office
has identified himself to me authorized by law to admin Le nigration and Nationality	e as an officer of the United Statesister oaths and take testimony in y laws of the United States. He I	tes Immigration and Naturalization Services connection with the enforcement of the has informed me that he desires to take
my sworn statement regardin	HE PUNITED STATES.	UNITED STATES AND MV
	- 1 - 1 1	

You have the right to remain silent.

Anything you say can be used against you in court, or in any immigration or administrative

You have the right to talk to a lawyer for advice before we ask you any questions and to have him with you during questioning.

If you cannot afford a lawyer, one will be appointed for you before any questioning if you

If you decide to answer questions now without a lawyer present, you will still have the right to stop answering at any time. You also have the right to stop answering at any time until you talk to a lawyer."

I am willing to make a statement without anyone else being present. I swear that I will tell the truth, the whole truth, and nothing but the truth, so help me, God. Being duly sworm, I make the following statement: My True AND Confect NAME is JUNN TOWAS DIAZ-CHANG. I was BORN in Colines, ECUADOR ON THE 1814 of SEPTETABER, 1930. I LAST ENTERED THE UNITED STATES AT MIAMI AS A VISITOR ON APRIL 1, 1571 AND WAS GIVEN 15 days to visit. I then received SIX MONTH EXTENTION of my TIME IN NEW JOEK CITY I boggAND. weeking for Lundy's Restaurant in Brooklyn in April of 1971. A Prices of mine who ALREADY WORKED THERE ARRANGED FOR ME TO GET A JUS THERE AS A DISHWASHER. I NORK ABOUT SIXTY. NINE HOURS PER WEEK AS A DISHUASHER. I AM PAID \$150. PER WEEK. EACH SUNDAY NIGHT, CIE of the bosses gives me A white slip which says I Am to Be paid 150. I give the scip to A CASHIER with pags me the money. LUCIDIT'S TAKES OUT TAKES AND SOCIAL SECURITY FROM MY PAY, BUT I DO NOT KNOW HOW MUCH EACH WEEK. EACH YEAR I RECEIVE A PROPER THAT TELLS ME HOW MUCH TAX MONEYWAS TAKEN OUT. I do NOT REMEMBER HON MUCH IT WAS FUR THE LAST, FEW YEARS.

## UNITED STATES DEPARTMENT OF JUSTICE

Immoratory and Saturalization Service

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In the quarter of Connections, which is the termination and following the N. S.

UNITED STATES OF AMERICA

1 de No. A21 073 820

In the Matter of DIAZ-CHANG, Juan Toman

Respon

matteres, promoter, street, edg. state, and Allered E.

UPON majors conducted by the Immigration and Saturalization Server, it is affected that

- 1. You are not a citizen or national of the United States.
- 2. You are a native of Ecuador and a crizen of Ecuador
- 3. You entered the United States at \_\_\_\_ Minai, Florida \_\_\_\_ or about 4/1/71 \_\_\_ .
- 4. At the time you were admitted as a neminalgrant visitor for pleasure.
- 5. You have been authorized to remain in the United States watil 10/16/71
- 6. You remained in the United States thereafter without authority.

AND on the basis of the foregoing adegations, it is charged that you are subject to depositation putsuant to the following provision(s) of law:

Section 241(a)(2) of the Immigration and Nationality Act, in that, after adminision so a nonimmigrant under Sec. 101(a) (15) of cald not you have remained in the United States for a longer time than permitted.

WHEREFORE, YOU ARE ORDERED to appear for hearing before an Immigration Judge of the Immigration and Naturalization Service of the United States Department of Justice at 136 Flushing Avenue, Brocklyn, N.Y.

on February 10, 1976(S) at . . 1:00 p. in and show cause why you should not be deported from the United States on the charge(s) set forth above.



WHERFIORE, YOU ARE ORDERED to appear for hearing before an luminisation bidge of Immigration and Naturalization Service of the United States Department of Justice at 136 Flushing Avenue, Brooklyn, N.Y.

on February 10, 1976(S) at 1:00 p. in and show cause why via should not deported from the United States on the charge(s) set torth above

#### WARRANT FOR ARREST OF ALTEN

By virtue of the authority vested in use by the immeration law, of the Control States and the regular issued pursuant thereto. I have commanded that you be taken into custody for proceedings thereafter accordance with the applicable provisions of the annigration laws and regulations, and the order shall seas a warrant to any Immeration Officer to take you into costosis / The conditions to your detention of lease are set on the reverse hereot,

Dated

February 9, 1976

FOR INVESTAGATIONS

(City and State)

Form 1-2218 (12-173)

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21073820

Thave compared this document with the priginal thereof and certify that it is Barre com.

NOTICE TO RESPONDENT ANY STATEMENT YOU MAKE MAY BE USED AGAINST YOU IN DEPORT YOU PROCLEDINGS THE COPY OF THIS ORDER SERVED UPON YOURS ENDERGY OF YOUR MILLIAN REGISTRATION WHILE YOU ARE UNDER DEPORTATION PROCEEDINGS. THE LAW REQUIRES THAT IT BE CARRIED WITH YOU AT ALL TIMES if you so choose, you may be represented in this proceeding, at no expense to the Government, by an attorney or other individual authorized and qualified to represent persons before the Immigration and Naturalization Service. You should bring with you any affidavits or other documents which you desire to have considered in connection with a your case. If any document is in a foreign-language, you should bring the original and certified translation-thereof. If you wish to have the testimony of any witnesses considered, you should arrange to have such witnesses present at the hearing. At your hearing you will be given the opportunity to admit or deny any or all of the allegations in the Order to Show Cause and that you are deportable on the charges set forth therein. You will have an opportunity to present evidence on your own behalf, to the receipt of evidence and to cross examine any witnesses presented by the Government. Failure to attend the hearing at the time and place designated hereon may result in a determination being made by the Immigration Judge in your absence. You will be advised by-the Immigration Judge, before whom you appear; of any relief from deportation, including the privilege of departing voluntarily, for which you may appear eligible. You will be given a reasonable opportunity to make any such application to the Immigration Judge. NOTICE OF CUSTODY DETERMINATION Pursuant to the authority of Part 242.2, Title 8, Code of Federal Regulations, the authorized officer has determined that pending a final determination of deportability in your case, and, in the event you are ordered deported, until your departure from the United States is effected, but not to exceed six months from the date of the final order of deportation under administrative processes, or from the date of the final order of the court, it judicial review is had, you · 1.1 . 1 . 1 . 2 . Detained in the custody of this Service. Released on recognizance 1000 Keleased under bond in the amount of S

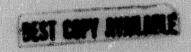
quest the immigration Judge to redetermine this decision.

shall be

# UNITED STATES DEPARTMENT OF JUSTICE

Immigration and Naturalization Service

MATTER OF	FILE A- 21 073 820		
DIAN DIATE DANG MAUD	IN DEPOSTATION PROCEEDINGS TRANSCRIPT OF HEARING		
Before:			
Date: February 10, 1976	Place:		
Franscribed by	Conscitte Recorded by		
Official Interpreter			
Language Specialsh			
APPEARANCES:			
For the Service:	For the Respondent: Julius L. Desaso, For.		
mer Vorte, see Tourder	110 Econtray		



town population

A - 4 \*\* : : : : :

INTEGRATION SUDGE TO RESPONDENT (Through Official Interpreter) 1 Q What is your name? A Juan Tomas Diaz-Chang. Q What language do you speak best? A Spanish. 5 Q Is Mr. Bezozo your attorney? A Yes. 7 Q Mr. Steven Besozo. 8 DESIGRATION JUDGE: Now Mr. Bezozo, have you had a chance to discuss this 9 case with the Trial Attorney? 10 MR. BEZOZO: Yes I have sir. 11 INGERATION JUDGE: And have you reached an agreement? 12 MR. BEZONO: Yes, the same as the previous case, 45 days voluntary departure. 13 INMIGRATION JUDGE: Is that agreeable with you Mr. Meyers? 14 MR. MIYERS: That's the government's position, yes. 15 DEMIGRATION JUDGE: All right. Mr. Benozo, on behalf of your client, do 16 you admit service of the Order to Show Cause? 17 HR. BENOMO: I admit service of the Order to Show Cause and the allegations : 3 in the Order to Show Cause. 19 moderaterical guode: Do you conceds truth of the allegations and conceds 20 deportability? 21 13. SERGIO: Yes sir. 22 המוסוסובו מו שמנונ ונסומונותות 23 Q Mr. Disa-Chang, Mr. Decomo in your behalf has concoded that you are 24 deportably from the United States and has asked to be granted the privilege of voluntary departure. Now, in the event you do not i was the

United States and must be deported, whit country would you wish to be 1: deported to? 2 A To my country, Ecuador. 3 Q You have no reason to fear returning to Ecuador? A Yes, I can do. DMIGRATION JUDGE: That's a final order? MR. BEZOZO: Yes sir. MR. MEYERS: Final order. TIMIGRATION JUDGE TO RESPONENT Q Mr. Diez-Chang, here's a copy of the order for yea, a copy of the order 10 for Mr. Bezozo, a final order on that. 11 12 13 14 15 Cherry corplin that to the best of or \_\_\_\_\_\_ there \_\_\_\_\_\_ there \_\_\_\_\_\_ .

Child the foregoing pages numbered \_\_\_\_\_\_ there \_\_\_\_\_\_ .

Cherry occupates and accurate transcript of the above -16 17 Committee and constitution. 18 19 20 21 19.3 3.5

Fill No. A. ... 21 573 820 UNITED STATES OF AMERICA: UNITED STATES DEPARTMENT OF JUSTICE IMMIGRATION AND NATURALIZATION SERVICE In the Matter of In Departation Proceedings Under Section 242 of the Immigration and Nationality Act DIAZ CHANG, JUAN TOMAS DECISION OF THE Respondent. Upon the basis of respondent's admissions I have determined that he is deportable on the charge(s) in Order to Snow Cause Research in his made application solely for voluntary departure to lieu of depentation anguished extension beyond such date as may be granted by the district director, and under such conductive as distrif director shall direct. IT Is FURTHER ORDERED that if respondent fails to depart . In and as required, the tree ... the state that he withdrawn without further notice or proceedings and the following experience. wer the procedurely effective respondent shall be deported from the United States to on the charge(s) contained in the Order to Show Cana IT IS IL ATHER ORDERED that if the aforenamed country advises the Attorney General that it is any to accept the respondent into its ceresters of issis to adverte. Attorney General within three months followed original inquiry whether it will or will not accept to postunt into its term ory, the suspendent shall be a the state of the second has been served an empondent And the Walter of the Contraction of Der 10 b 10 176 · Statement and another process of the company of the

16-118-

# United States Court of Appeals FOR THE SECOND CIRCUIT

JUAN THOMAS DIAZ-CHAG.

Petitiones.

Docket No. 76-4294

-against 
IMMIGRATION & NATURALIZATION

Setwie

Rosportant

The undersigned hereby stipulate that the above patition to different without coses and without accorneys fees and with prejudice.

from autos

The undersigned hereby stipulate that the above petition to the control without costs and without attorneys fees and with prejudice.

frion artis

Attorney for Petrtules
Robert B. Finde D.
River State Outney in the
British Abitish of hew fold
By: Mary P. Mannier I
Excess absolute M. D. accorney
Attorney for

Dated:

SO ORDERED: A. Daniel France club y Vi ant 1. Calmi chief schile club afal 27, 1976

# UNITED MES DEPARTMENT OF USAGE ... migration and Naturalization Sc vice 20 West Broadway, New York, N. Y. 10007

File No. 121 073 2071-08 Date: 7/2/76

JUM TOTAL DIAL-CLASS 1203 MILIUS I SEC. SIA. DECONTRI, LA YORK

As you know, following a hearing in your case you were found deportable and the hearing officer has entered an order of deportation. A review of your file indicates there is no administrative relief which may be extended to you, and it is now incumbent upon this Service to enforce your departure from the

and it is now incumbent upon this Ser United States.		
		.n.n. on
Arrangements have been made	(c	ountry)
_ from	NEW YORK, N. Y.	on the
(date) BY TRANSPORTATION AND INC.	(port of departure)	
	ine, or other transportation)	5th I.T
You should report to a United S	States Immigration Officer  22 PROMUNE, Mak York: 11251  at 9 AM	
(eddress)		
completely ready for deportation. A	t the time of your departur	e from
lolate of secretary) you will	Il be limited to 14 pound	of backage.
Should you have personal effects in ately contact Transportation Officer	excess of this amount you 212, 201-2079.  at 212, 201-5978 11 21 (phone so, and est.)	must immedi- 2 264-5978 or
call in person at the address noted		
excess baggage will be discussed w		
Form 1-166 (Rev. 4-1-69)	ASSISTANT DISTRICT DIR	ECT(A
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UNITED STATED DEPARTMENT OF JUSTICE INTERPOLOR FOR MEDIFALIZATION SERVICE

111.L. 131 073 010 - NULL YOUR

2.20. 2.16 . 18.

THE THE PATTER OF.

IN BURALT OF RESPONDENT:

DEPORTATION PROCEEDINGS

Linda Atlas, Esq. 16 Court Street

-against-

Prophlyn, New York 11211

DEAD-CHAIG, JUAN TOMAS

IN DESIGN OF SERVICE:

-Respondent- '

William Strasser, Zsq. Trial Attorney

Hay York, N.Y. 10007

ORDER ON MOTION WO RECEEN PROCEEDINGS

The Trial Attorney's brief in this case asto forth the facts.

Counsel for this subject at the time of hearing was Julius L. Hezors, a long this practicioner specializing in immigration matters and knowledgible in the las. Was, on behalf of his client, admitted alienage of the respondent and his deportability under the law.

The respondent was informed thereof and chose his native country as the place to which be wished to be deported if deportation becare necessary.

ing alianage and deportability having been established by concreates of his attorney, any question as to possible illeral arrest became more.

. or the above respons and those stated in the Trial Attorney's brief the motios is danied.

which IT IS called that respondent's portion to reopen proceedings, be dented.

William S. J. A. Interesting Julya

COLUMN STATES L'ESCOUTE SE CE CUI L'OT Insignation and Maturalization Service 20 West Broadway New York, New York 10007 July 27, 1976 Linda Atlas, Esq. 16 Court Street Brooklyn, New York 11211 Re: DIAZ-CHANG, JUAN TOMAS A21 073 520 Dear Madam: Enclosed is a copy of the Service Brief in Opposition to Motion to Reopen in the above entitled matter. Very truly yours, VILLIAN STRASSER TRIAL ATTORNEY NEW YORK DISTRICT The. VS:gh

INITED STATES DEPARTMENT OF \$1. 1104 Immigration and Naturalization Service 20 West Broadway New York, New York 10007

In the Matter of

DIAZ-CHANG, JUAN TOMAS :

RESPONDENT

- - -X

IN DEPORTATION PROCEEDINGS

IN BEHALF OF RESPONDENT:

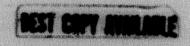
Linda Atlas, Esq. 16 Court Street . Brooklya, New York 11211

File Number: A21 073 820

# ERIEF IN OFFICE TO MOTION TO REOPER

The motion to reopen is opposed.

The respondent was served with an order to show cause in deportation proceedings on February 9, 1976. The same day the respondent executed a request for a prompt hearing and he was afforded a deportation hearing on lebruary 10, 1976. The respondent was represented at that hearing by an attorney Julius L. Bezozo, Esq. At that hearing the Iraigration Judge found the respondent deportable as charged and entered an order greating him voluntary departure in lieu of deportation providing he departed from the United States on or before March 26, 1976, or any extension beyond such date as might be granted by the District Director. At no time during that hearing did the respondent or his attorney raise my question concorning may possible violation of the Fourth Americant. No extension of volumeary departure of a general and the respective visions's his present attorney filed a petition for review on Jurch 31, 10/8, in the United States Court of Appeals for the Old Circuit which potition was with from on April 27, 1975. Prior to the withdraval of the petition for ... ther the respondent filed on April 20, 1976, a request for an athiristrative stry of deportation pending the outcome of the instant cotten to rangen. The District Director denied that request and the respendent was requested to surrander for deportation on July 15, 1978. On July 14, 1976. the respondent filed for a declaratory judgment in the United States District Court for the Souther District of New York and the respondent's surreader has been stayed pending the outcome of that litigation.



Page 2 AP1 073 820 Cont'd The respondent's actions in these proceedings appear to be dilatory in nature. Neither the respondent nor his previous attorney contested the respondent's deportability... In view of all of the facts this motion should be dealed. TRIAL ATTORNEY NEW YORK DISTRICT July 27, 1976

Juan Tomas Diaz-Chang V. Maurice F. Kiley 76 Civ. 3125

Motion for a preliminary injunction denied, the stay heretofore granted is vacated and the action dismissed in accordance with the oral decision rendered in open court on this date.

It is so ordered.

Dated: August 19, 1976

J. A.

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Robert Lond

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THE REPORT OF THE PARTY OF THE

COPY RECEIVED Robert B. Juste, fr.
UNITED STATES ATTORNEY
10/14/76

marian L. Bryant